

nuclear, chemical, and biological weapons that remain unsecured in the Russian Federation and elsewhere."

Second, the resolution urges the Russian Federation to increase access to key weapons facilities and to share more information about its weapons programs. According to General Accounting Office testimony delivered to the House Armed Services Committee on March 5:

Russia will not allow DOD [Department of Defense] and DOE [Department of Energy] the level of access they require to design security improvements [at weapons storage sites], verify their installation, and ensure their proper operation. As a result, agencies have been unable to help protect substantial portions of Russia's nuclear weapons. . . . In addition, many Russian biological sites that store dangerous biological pathogens remain off-limits. (GAO testimony, 3/5/03, GAO-03-526T)

Third, the resolution urges our country to redouble efforts to achieve full implementation of nonproliferation programs, under effective management, and with full use of the funds that Congress may appropriate for nonproliferation activities.

Critics have been active in pointing out that poor management of some nonproliferation projects has resulted in wasted money and lost time. Most recently, some have leveled criticism at two projects that were intended to eliminate Russian rocket fuel. The United States spent \$200 million to build two facilities to eliminate fuel that was left over from destroyed Russian missiles, only to find that the fuel was diverted into the Russian civil space program. As a result, these facilities are left with no rocket fuel to destroy.

It is a very serious issue when such a great amount of money is devoted to an unsuccessful program. There is no excuse for poor planning and management. We should not lose sight of the importance of nonproliferation programs, and to ensure their success we must not ignore such examples of mismanagement. That is why the Byrd-Lugar resolution makes a point about the need for effective management in our nonproliferation programs.

But just as management improvements are needed, the Executive Branch has been slow to implement nonproliferation programs. There has been delay after delay in spending funds that Congress appropriates for these projects.

According to the administration's fiscal year 2004 budget, \$543 million in DOD nonproliferation funds will remain unexpended this year. To put that figure in perspective, the White House has requested \$439 million for these programs in its fiscal year 2004 budget. I support that request, but that money—like the half a billion dollars that remains in our coffers—will do nothing to improve our security unless it is spent by the administration. Whatever funds that Congress appropriates to nonproliferation programs should be used in a timely manner that

recognizes the serious nature of the threat posed by loose nuclear weapons in Russia.

The Byrd-Lugar resolution underscores the important nonproliferation tasks ahead of us by spotlighting problems that need to be addressed by the United States and Russia. Just as this resolution follows up on the Moscow Treaty, there is much more work to do after this resolution. These are matters on which the Armed Services Committee, of which I am a member, and the Foreign Relations Committee, of which Senator LUGAR is chairman, should continue to work together.

One issue that is particularly deserving of increased attention is expansion of non-proliferation programs to countries outside of the former Soviet Union. The supplemental appropriations bill passed by the Senate on April 3, 2003, included temporary authority for the President to spend up to \$50 million in nonproliferation funds outside of the former Soviet Union during this fiscal year. Unfortunately, this provision was not included in the final version of that bill that was signed into law by the President on April 16, 2003.

The Director of the Central Intelligence Agency warned the Armed Services Committee on February 11 of a new nuclear arms race among smaller countries. Let us look beyond the borders of the former Soviet Union to address the heart of the growing menace of nuclear proliferation, and start thinking about how to leverage the success in Russia of the Nunn-Lugar programs into results in other countries.

The Nunn-Lugar programs have greatly reduced the chance that a poorly secured Russian military facility may serve as a one-stop shop for terrorists seeking a nuclear, chemical, or biological weapon. I count myself as a consistent and strong supporter of these programs.

But there is much more work to do. The Moscow Treaty, which requires that thousands of nuclear warheads be removed from deployment, but not necessarily destroyed, renews the need for a cooperative program to keep these weapons out of the hands of terrorists. The Byrd-Lugar resolution sends a message to the White House and to the Kremlin that we need to fix the problems that have surfaced in the nonproliferation programs between our countries and accelerate our work to secure and destroy unneeded and unwanted weapons of mass destruction.

MEASURE INDEFINITELY POSTPONED—S. CON. RES. 23

Mr. FRIST. Madam President, I ask unanimous consent that Calendar No. 34, S. Con. Res. 23, be indefinitely postponed.

The PRESIDING OFFICER. Without objection, it is so ordered.

AUTHORITY FOR COMMITTEES TO REPORT LEGISLATIVE AND EXECUTIVE MATTERS

Mr. FRIST. Madam President, I ask unanimous consent that notwithstanding the recess or adjournment of the Senate, committees be authorized to report legislative and executive matters on Wednesday, July 2, from 10 a.m. to 12 noon.

The PRESIDING OFFICER. Without objection, it is so ordered.

AUTHORIZING THE CHAIR TO MAKE APPOINTMENTS

Mr. FRIST. Madam President, notwithstanding the Senate's adjournment or recess for the Fourth of July recess, I ask unanimous consent that the Chair be authorized to make chair appointments.

The PRESIDING OFFICER. Without objection, it is so ordered.

AUTHORIZATION TO SIGN DULY ENROLLED BILLS OR JOINT RESOLUTIONS

Mr. FRIST. Madam President, I ask unanimous consent that during this adjournment of the Senate, the majority leader or the assistant majority leader or Senator ALLEN be authorized to sign duly enrolled bills or joint resolutions.

The PRESIDING OFFICER. Without objection, it is so ordered.

MORNING BUSINESS

A SMALL TOWN WITH A BIG HEART

Mr. DASCHLE. Madam President, Independence Day marks a time for Americans to celebrate our country's creation through an epic struggle for freedom and liberty. Families come together to commemorate the qualities displayed by the early patriots: a commitment to democratic expression, a yearning to be free from tyranny, and a sober willingness to sacrifice life itself on behalf of these aims.

This Fourth of July, thousands of men and women in our military will be in Iraq, dedicating themselves to the reconstruction of this country that has lived so long in the shackles of Saddam Hussein's reign of terror. Our objective is much the same as in 1776: creating conditions in which the people are protected from oppression and in which free expression and democratic government can flourish. We know this is not an easy task—indeed, our forces continue to suffer casualties but its success or failure will be very important, not only to Iraq, but also to the future of this country and the entire Middle East.

I am so proud of the service members who have stepped forward, making tremendous sacrifices, to fight for the liberty of a foreign people in a foreign land. These men and women have been